Nationally and in Colorado, opioid use disorders have emerged as a significant public health concern. Nearly 224,000 Coloradans misuse prescription drugs each year. In nearly every year for the last 15 years, Colorado’s drug overdose rate was significantly higher than the national rate and opioid related overdoses represent a large portion of those deaths. In Colorado, prescription opioid related overdoses have quadrupled since 2000.\(^8\)

This profile summarizes controlled substance prescriptions that San Miguel County residents received from 2014-2016, prescribing practices and patient behaviors, population-level healthcare encounters and deaths related to opioid overdose among San Miguel County residents. This information is from several sources: The Colorado Prescription Drug Monitoring Program (PDMP), emergency department visit and hospital discharge databases and death certificates.

The Colorado PDMP is a secure database that collects information on schedule 2-5 controlled substance prescriptions dispensed by Colorado pharmacies. The PDMP compiles information on patients, prescribers, pharmacies, and the medications prescribed and dispensed. Prescribers and pharmacists registered with the Drug Enforcement Administration (DEA) and the PDMP can access patient information to make informed decisions and ensure appropriate prescribing and dispensing practices. The PDMP is available to the following Colorado licensed individuals: pharmacists, physicians, physician assistants, advanced practice nurses, dentists, podiatrists, optometrists and veterinarians.\(^1\)

In 2014, Colorado legislators passed a bill that aligned Colorado’s PDMP with best practice strategies\(^2\), such as mandating registration for prescribers and pharmacies, daily reporting by pharmacies for dispensed controlled substances, allowing prescribers to delegate access to PDMP records and allowing the Colorado Department of Public Health and Environment to access PDMP data to provide population-level results. In compliance with this legislation, this report describes population-level data on the prescribing and dispensing of controlled substances, with a focus on opioid prescriptions (also known as opioid analgesics or pharmaceutical opioids), from the Colorado PDMP for San Miguel County residents.

Controlled substances collected by the PDMP are categorized into five classes: opioids, benzodiazepines, stimulants, sedatives and muscle relaxants. Figure 1 illustrates the amount of schedule 2-4 controlled substances by drug class dispensed to San Miguel County residents from 2014-2016. Opioids represented less than half of prescriptions dispensed, and benzodiazepines represented about 30 percent of prescriptions. The percentage of opioid, benzodiazepine, and sedative prescriptions decreased while the percentage of stimulant prescriptions increased in the three-year period.
The attributes related to controlled substances differ greatly for each county due to variation in prescribing and dispensing practices within the state. Table 1 describes general characteristics of controlled substance prescriptions dispensed to San Miguel County residents. In 2016, San Miguel County prescribers wrote 66 percent of the prescriptions dispensed to county residents and 73 percent of prescriptions were dispensed within the county. However, the county of residence may differ from the counties where the prescriptions were obtained. For instance, prescribers in the neighboring county of Montrose wrote 14 percent of the prescriptions dispensed and pharmacies in Montrose County dispensed 16 percent of prescriptions dispensed to San Miguel County residents.

**Table 1: Characteristics of Controlled Substance Prescriptions Dispensed, San Miguel County, Colorado, 2014-2016**

<table>
<thead>
<tr>
<th>Characteristics</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Prescriptions Dispensed</td>
<td>9,419</td>
<td>9,857</td>
<td>9,506</td>
</tr>
<tr>
<td>Number of Unique Patients</td>
<td>2,228</td>
<td>2,381</td>
<td>2,246</td>
</tr>
<tr>
<td>Number of Unique Prescribers</td>
<td>491</td>
<td>670</td>
<td>691</td>
</tr>
<tr>
<td>Number of Unique Pharmacies</td>
<td>125</td>
<td>152</td>
<td>158</td>
</tr>
<tr>
<td>Estimated Median Distance Traveled by the Patient to the Prescriber (miles)</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Estimated Median Distance Traveled by the Patient to the Pharmacy (miles)</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

Schedule 2-4 Controlled Substances

In 2014 NPI was used to identify unique prescribers and pharmacies as DEA numbers were not available until 2015

Data Source: Colorado Prescription Drug Monitoring Program, Colorado Department of Regulatory Agencies

Analysis by: Colorado Department of Public Health and Environment, 2016

Although some might have legitimate reasons for receiving multiple prescriptions, research has suggested that increasing numbers of prescriptions per individual are associated with increased risk of substance use disorders. Figure 2 describes the number of opioid prescriptions per patient, by age group. In 2016, the number of prescriptions per recipient ranged from 1 to 51 (median=1.0; mean=2.5). A majority of the population that received opioid prescriptions received 3 or less, regardless of age group.

**Figure 2: The Number of Opioid Prescriptions Dispensed Per Patient by Age Group, San Miguel County, Colorado, 2016**

<table>
<thead>
<tr>
<th>Age Group</th>
<th>1 Rx</th>
<th>2 or 3 Rx's</th>
<th>4 Rx's</th>
<th>5 or more Rx's</th>
</tr>
</thead>
<tbody>
<tr>
<td>14 and younger</td>
<td>71</td>
<td>77</td>
<td>67</td>
<td>66</td>
</tr>
<tr>
<td>15-24</td>
<td>29</td>
<td>20</td>
<td>25</td>
<td>24</td>
</tr>
<tr>
<td>25-34</td>
<td>7</td>
<td>8</td>
<td>5</td>
<td>7</td>
</tr>
<tr>
<td>35-44</td>
<td>11</td>
<td>1</td>
<td>3</td>
<td>1</td>
</tr>
<tr>
<td>45-54</td>
<td>18</td>
<td>3</td>
<td>3</td>
<td>2</td>
</tr>
<tr>
<td>55 and older</td>
<td>27</td>
<td>5</td>
<td>5</td>
<td>5</td>
</tr>
</tbody>
</table>

Number of Rx's

Data Source: Colorado Prescription Drug Monitoring Program, Colorado Department of Regulatory Agencies

Analysis by: Colorado Department of Public Health and Environment, 2016
Prescription rates indicate the volume of controlled substance prescriptions per 1,000 residents. Figure 3 shows prescription rates for three major drug classes by year and Table 2 shows aggregated state level data. Prescription rates in San Miguel County generally mirrored state trends with opioid prescription rates peaking in 2015, decreasing benzodiazepine prescription rates, and increasing stimulant rates. Compared to the state, San Miguel County had elevated benzodiazepine prescription rates.

### Table 2: Prescription Rates per 100,000 Residents by Drug Class, Colorado, 2014-2016

<table>
<thead>
<tr>
<th>Drug Class</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
</tr>
</thead>
<tbody>
<tr>
<td>Opioids</td>
<td>754.2</td>
<td>795.7</td>
<td>765.4</td>
</tr>
<tr>
<td>Benzodiazepines</td>
<td>337.3</td>
<td>326.8</td>
<td>316.2</td>
</tr>
<tr>
<td>Stimulants</td>
<td>142.1</td>
<td>147.7</td>
<td>160.5</td>
</tr>
</tbody>
</table>

The information on controlled substances in the PDMP is useful in identifying prescribing practices and patient behaviors that can increase risk for overdose. According to the CDC, potential risk factors for prescription drug misuse include high-dose prescribing, multiple provider episodes, long duration opioids, and overlapping opioid and benzodiazepine prescriptions. Understanding these risk factors may help providers better assist their patients in pain management while also protecting their health and safety. These measures are provided in Table 3 and explained in further detail on the following page.

### Table 3: High Risk Prescribing Practices and Patient Behaviors, 2014-2016

<table>
<thead>
<tr>
<th>PDMP Indicator</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
</tr>
</thead>
<tbody>
<tr>
<td>Percent of patients receiving more than 90 morphine milligram equivalents</td>
<td>5.0%</td>
<td>10.3%</td>
<td>4.3%</td>
</tr>
<tr>
<td>Percent of patients receiving more than 120 morphine milligram equivalents</td>
<td>2.7%</td>
<td>6.3%</td>
<td>1.8%</td>
</tr>
<tr>
<td>*Rate of multiple provider episodes per 100,000 residents</td>
<td>6.4</td>
<td>60.8</td>
<td>0.0</td>
</tr>
<tr>
<td>Percent of patients prescribed long duration opioids who were opioid-naïve</td>
<td>34.3%</td>
<td>16.0%</td>
<td>23.4%</td>
</tr>
<tr>
<td>Percent of patient prescription days with overlapping opioid prescriptions</td>
<td>14.3%</td>
<td>22.3%</td>
<td>15.0%</td>
</tr>
<tr>
<td>Percent of patient prescriptions days with overlapping opioid and benzodiazepine prescriptions</td>
<td>8.4%</td>
<td>12.1%</td>
<td>8.4%</td>
</tr>
</tbody>
</table>

Schedule 2-4 Controlled Substances
Excludes Buprenorphine and other drugs commonly used for treatment
*2016 rates are calculated with 2015 population estimates as 2016 estimates are not yet available
Annual rates are based on the average of two biannual rates; Annual percentages are based on average of quarterly percentages
Data Source: Vital Statistics Program, Colorado Department of Public Health and Environment and the Colorado Prescription Drug Monitoring Program, Colorado Department of Regulatory Agencies
Data Analysis by: Colorado Department of Public Health and Environment, 2016
PDMP Indicator Definitions

Percent of Patients Receiving High Dosage Prescriptions

Morphine is considered the standard measure for managing pain and is therefore used as a reference for calculating opioid prescription doses. Higher dosages are associated with an increased risk of opioid use disorder and overdose.4,5 In 2014, the Colorado Quad-Regulator Boards of Dental, Medical, Nursing, and Pharmacy suggested limiting dosages to less than 120 mg morphine equivalents (MME) per day to reduce negative outcomes5, and in 2016, the Center for Disease Control and Prevention’s (CDC) prescribing guidelines recommended opioid dosages should not exceed 90 MME per day.6 Although there is variability regarding safe dosage thresholds, assessing dosage can help to identify problematic prescribing practices and patients who may be at risk for substance use disorders.

<table>
<thead>
<tr>
<th>Table 4: Estimated Doses for Commonly Prescribed Opioids</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Oxycodone</strong></td>
</tr>
<tr>
<td>90 MME</td>
</tr>
<tr>
<td>120 MME</td>
</tr>
</tbody>
</table>

Rate of Multiple Provider Episodes (MPEs)

The use of multiple prescribers and pharmacies is associated with high risk drug-related behaviors and adverse events. The number of prescribers and pharmacies a patient visits is often used as a proxy measure for “doctor shopping”.4,6 The CDC definition was used for this report which defines MPE as receiving opioid prescriptions from five or more prescribers and pharmacies in a six-month period.

Percent of Patients Prescribed Long Acting/ Extended Release (LA/ER) Opioids who were Opioid-Naïve

Opioid naïve patients may be more vulnerable to adverse effects of LA/ER opioids such as respiratory depression and overdose. For this metric, opioid naïve refers to patients who did not fill an opioid prescription in the previous 60 days. Time-scheduled opioids are associated with greater total average daily dosages and increased risk for long term use.4,6

Percent of Patient Prescription Days with Overlapping Prescriptions

Both benzodiazepines and opioids are central nervous system depressants that can compromise the respiratory system. Benzodiazepines enhance the effects of opioids so the concurrent use of benzodiazepines and opioids can increase the risk of adverse events.4,6,7 This indicator measures the duration of overlapping prescriptions. Longer duration of overlapping prescriptions may raise concerns of the potential drug interactions and resulting side effects.
While many people benefit from opioids for pain management, increased use of prescription pain relievers has led to increases in associated morbidities and mortalities, including opioid use disorder and overdose. Opioid overdose related emergency department (ED) visits, hospitalizations and fatal overdoses have increased nationally and in Colorado over the last decade.\textsuperscript{3,4,8}

**Emergency Department Visits Related to Prescription Opioid Overdose**

From 2012-2014, Coloradans made 2,404 visits per year to ED’s related to prescription opioid poisoning.\textsuperscript{9} Throughout the state, ED visit rates per 100,000 county residents ranged from 4.1 in Routt County to 96 in Huerfano County (Figure 4). San Miguel County was one of the 28 counties where data were suppressed due to small sample sizes.

**Figure 4:** Age-Adjusted Opioid Analgesic ED Visit Rates by County, Colorado, 2012-2014
Hospitalization Data Related to Prescription Opioid Overdose

In 2013, 21 percent of the drug poisoning hospitalizations in Colorado were related to prescription opioid poisoning. Figure 5 shows hospitalization rates involving prescription opioid poisonings from 2012-2014. In Colorado, opioid related hospitalization rates per 100,000 county residents ranged from 5.1 in Clear Creek County to 59.7 in Huerfano County. San Miguel County was one of the 19 counties where data were suppressed due to small sample sizes.

Figure 5: Age-Adjusted Opioid Analgesic Hospitalization Rates by County, Colorado, 2012-2014

San Miguel County Opioid Hospitalization Statistics

Suppressed

Colorado Age-Adjusted Rate (CI): 18.6 (18.9-20.1)
Death Certificate Data Related to Prescription Opioid Overdose

In Colorado in 2015, 37 percent of all drug poisoning deaths involved prescription opioids. Opioid related poisoning deaths tripled from 1.9 in 2000 to 5.8 per 100,000 in 2015.\(^8\)\(^9\) Figures 6 and 7 describe prescription opioid mortality rates in Colorado from 2013-2015. Opioid mortality rates in the state ranged from 2.7 per 100,000 in Park County to 13.5 per 100,000 in Las Animas County (Figure 6). San Miguel County was one of 38 counties where data were suppressed due to small sample sizes. Region 10 however, had a rate that was statistically lower than the state average (Figure 7).

**Figure 6**: Age-Adjusted Opioid Analgesic Death Rates by County, Colorado, 2013-2015

![Figure 6: Age-Adjusted Opioid Analgesic Death Rates by County, Colorado, 2013-2015](image)

**Figure 7**: Age-Adjusted Opioid Analgesic Related Overdose Death Rates by Health Statistics Region, Colorado, 2013-2015

![Figure 7: Age-Adjusted Opioid Analgesic Related Overdose Death Rates by Health Statistics Region, Colorado, 2013-2015](image)
Heroin-Related Overdose Death Rates

The prevalence of heroin, an illicit opiate, is also increasingly prevalent in Colorado. As heroin use increases, so do the adverse effects associated with heroin use and addiction. The rate of heroin related deaths has increased from 0.8 deaths per 100,000 in 2000 to 2.9 per 100,000 in 2015. According to the Denver Metro Treatment Client Survey, 70 percent of survey respondents reported that prescription painkillers played a role in their decision to use heroin. Figure 8 shows heroin related mortality rates in Colorado by Health Statistics Region from 2013 to 2015.

Figure 8: Age-Adjusted Heroin Related Overdose Death Rates by Health Statistics Region, Colorado, 2013-2015

Data Limitations

Data in this report should be interpreted with caution for several reasons. First, the accuracy of the indicators based on PDMP data is limited by the completeness and quality of the data when entered into the system. Another limitation of using the PDMP for population-level analyses is that it does not include provider type or information on the patient’s medical condition. In addition, the indicators do not capture whether the dispensed medications were taken as prescribed or taken by the prescribed patient. This report references specific thresholds for indicators using absolute values which results in identifying patients at risk for substance use disorder or overdose, whether or not that is true. It should be noted that not all individuals who breach the threshold are at risk for substance use disorder or overdose and those below the threshold may still be at risk. Therefore, interpretation of these measures are limited due to the lack of contextual information regarding the prescriptions. A more comprehensive approach and complete evaluation of the economic, environmental and societal influences is necessary to appropriately interpret PDMP data and put the opioid epidemic into context.

Hospitalization and emergency department data are obtained through medical billing codes, which vary in their completeness. These records may not provide all information regarding the specific drug or drugs that were associated with a non-fatal overdose. Further, the required billing codes for hospitalization and emergency department visits changed in 2015, and as CDPHE continues to refine the case definitions with the new coding scheme, only 2012-2014 data were used in these analyses. These data represent health care encounters, not individuals.

Lastly, limitations of death certificate data may result in reporting bias. Deaths reported as multi-drug toxicity lack the specificity to know exactly what substance caused death. CDPHE does not collect toxicology reports for unintentional overdose deaths and therefore cannot determine whether drugs that were not indicated on the certificate represent negative test results or whether the drug was not part of the testing.
Conclusion

The PDMP is a critical tool in the fight to protect health and safety of Coloradans while supporting clinical practice. Although use of the PDMP is not mandatory for prescribers, in 2014 Colorado physicians queried 414,549 patient records. In 2016, the number of queries increased 64 percent to 681,348, demonstrating the value of the PDMP as a clinical decision making tool.

Prescription drug misuse is a public health crisis and the PDMP is one tool that can be used to evaluate initiatives designed to change patient and provider behavior to reduce prescription drug misuse and the associated adverse health outcomes. However, the misuse of prescription drugs is a multidimensional problem. A balanced approach to this work includes an understanding of the need to preserve access to medications for the management of care and meeting patient expectations while decreasing the misuse and diversion of controlled substances.

Additional Data Resources

- Colorado Prescribing Guidelines: [https://www.colorado.gov/pacific/dora/Medical_News](https://www.colorado.gov/pacific/dora/Medical_News)
- CDC Prescribing Guidelines: [http://dx.doi.org/10.15585/mmwr.rr6501e1](http://dx.doi.org/10.15585/mmwr.rr6501e1)
- Take Meds Seriously: [http://takemedsseriously.org/](http://takemedsseriously.org/)
- Rise Above Colorado: [https://www.riseaboveco.org/](https://www.riseaboveco.org/)

References

Contact Information

Colorado Department of Public Health and Environment
Violence and Injury Prevention-Mental Health Promotion Branch
Prescription Drug Overdose Prevention Unit
https://www.colorado.gov/cdphe/pdo-prevention
Email: cdphe_PDOinfo@state.co.us